

Message Text

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ACTION IO-13

INFO OCT-01 ADP-00 ACDA-19 CIAE-00 INR-10 L-03 NSAE-00

NSC-10 RSC-01 SCI-06 GAC-01 SCEM-02 ABF-01 TRSE-00

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FM US MISSION IAEA VIENNA

TO SECSTATE WASHDC 2847

INFO AEC GERMANTOWN

LIMITED OFFICIAL USE IAEA VIENNA 3953

E. O. 11652: N/A

TAGS: AORG AFIN IAEA

SUBJ: 1974 TARGET FOR VOLUNTARY CONTRIBUTIONS-
MISSION COMMENT

REF: IAEA VIENNA 3952

1. MISSION FEELS THAT RATHER FORMLESS DISCUSSION
BY A& B COMMITTEE REPORTED REFTEL REPRESENTS UNFORTUNATE
CASE OF DEVELOPING- DEVELOPED CONFRONTATION
REARING ITS HEAD SERIOUSLY FOR FIRST TIME IN IAEA
BUDGET PROCESS. IN LARGE PART, MISSION FEELS THIS
DUE TO FACTORS EXTERNAL TO ISSUES IN POINT. INDIAN
AMBASSADOR, WHO AMONG LDC LEADERS, DISPLAYED GOOD
DEAL OF REASONABLENESS BUT, SINCE HE IS FAIRLY
RECENT ARRIVAL IN VIENNA, SEEMS TO HAVE LISTENED
MORE TO HIS LESS THAN WELL
INFORMED LDC COLLEGATUES THAN TO SECRETARIAT OR
DONORS AS TO REAL SIGNIFICANCE OF SIZE OF TARGET AND
ACTUAL SIZE AND COMPOSITION OF AGENCY TA PROGRAM, TO
SAY NOTHING OF DOMESTIC FACTORS IN DONOR COUNTRIES
WHICH IN END GOVERN LEVEL THEIR ASSISTANCE. ALSO,
LDC REPS SUCH AS BRAZIL AND COLOMBIA QUITE FRKNKLY
SEEMED TO MISSION TO BE LOOKING TO CHAIR FOR STRONG
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LEADERSHIP IN GETTING THEM DOWN FROM TREE THEY CLIMBED UP AT MEETING; ABSENCE SUCH LEADERSHIP SEEMS TO HAVE BEEN MAJOR FACTOR IN FINAL MUDDLE AND LACK OF COMMITTEE CONSENSUS THAT THESE LA'S SEEMINGLY EXPECTED TO HAVE PUSHED ONTO THEM TO MAINTAIN THEIR HONOR. FINALLY, UNFORTUNATE COINCIDENCE OF COMMITTEE MEETING WITH OPENING DAYS OF UNIDO IDB MEETING PRESENTED REAL PROBLEM IN REACHING KEY PARTICIPANTS FOR ADEQUATE ADVANCE CONSULTATION. NUMBER OF PRINCIPAL PERMREPS, BOTH DONOR AND LDC (E. G., UK, FRG, INDIA, INDONESIA) WERE COMPLETELY ABSORBED IN HECTIC UNIDO MEETING, WERE BARELY ABLE TO MAKE SCHEDULED COMMITTEE MEETING (OPENING ON SECOND AFTERNOON DELAYED ONE HOUR, TO 4 P. M., TO ACCOMMODATE THEM), AND WERE TOTALLY UNAVAILABLE EITHER IN PERSON OR BY PHONE FOR INFORMAL CONSULTATION WHICH HAS NORMALLY IRONED OUT DIFFERENCES SUCH AS THIS BEFORE THROWING WHOLE MESS ON RECORD. ON LAST POINT, MISSION INTENDS TO STRONGLY BACK PLEA OF SOME OTHER PERMREPS THAT AGENCY AND UNIDO SIMPLY MUST COOPERATE MORE CLOSELY TO MANAGE BETTER COORDINATION ON SCHEDULING OF MEETINGS.

2. AS TO SUBSTANCE OF RESULTS OF MEETING, MISSION HAS MIXED FEELINGS. COMMITTEE SUCCESSFULLY ACHIEVED REPORT RECOMMENDING (SUBJECT TO RESERVATIONS NOTED PARA 3 A REFTEL) 1974 BUDGET AND ADDITIONAL APPROPRIATION AND 1973 SUPPLEMENTAL TO BOARD (SEPTEL. MISSION FEELS THAT INCIPENT TENDENCY TO TRY TO LINK TWO ISSUES AND HOLD REGULAR BUDGET UP FOR RANSOM HAS THEREBY BEEN BROKEN UP. ON OTHER HAND, SINCE COMMITTEE UNABLE REACH COHERENT CONSENSUS AS TO LEVEL OF 1974 TARGET, MISSION REFRAINED FROM MAKING STATEMENT AUTHORIZED REF A THAT US ENDORSES IN PRINCIPLE INCREASE IN 1974 FOR 1975 TARGET. SUBSEQUENT TO MEETING, SEVERAL OTHER REPS, INCLUDING SOME MAIN LDC'S AND DG EXPRESSED APPRECIATION FOR US INTERVENTIONS AS TO CONTRIBUTING CONSTRUCTIVELY TO ATMOSPHERE OF DEBATE AND HELPING MINIMIZE CONFRONTATION.

3. MISSION FEELS THAT IT WILL BE DIFFICULT AVOID RATHER JUMBLED AND INCONCLUSIVE COMMITTEE REPORT AND LIMITED OFFICIAL USE

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PAIR OF LESS THAN HELPFUL DOCUMENTS (PARAS 5-6 REFTEL) TO GO WITH IT, LEADING TO REPEAT OF DEBATE AT JUNE BOARD. OTHER DONOR REPS (THOSE THAT WE HAVE BEEN ABLE TO FIND OUTSIDE UNIDO MEETING) INCLINED TO SHARE VIEW THAT WE WILL HAVE TO FIGHT THIS OUT AGAIN AT THAT TIME. MISSION INTENDS TO CONTINUE EFFORTS TO GET LDC'S STARTED ON MEANINGFUL CONSULTATIONS WITH

MISSION AND OTHER DONORS, AND WE NOT RPT NOT UNDULY
PESSIMISTIC THAT IT POSSIBLE DEVELOP ACCEPTABLE
CONSENSUS, MAINTAINING LEVEL OF 1974 TARGET IN WAY
THAT LDC' S CAN AT LEAST SWALLOW IF NOT EMBRACE, BEFORE
BOARD MEETING. COMMENT ON POINTS PARA 2 REF B AND
PROBABLY CONTENT OF SECRETARIAT DOCUMENTS AT LATER
DATE.
PORTER

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